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TO AMEMBASSY COPENHAGEN PRIORITY

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FOLLOWING REPEAT USNATO 4646 ACTION SECSTATE SECDEF INFO BELGRADE BONN WARSAW USCINCEUR USLOSACLANT USNMR SHPE AUG 26.

QUOTE: CONFIDENTIAL USNATO 4646

E.O. 11652: GDS

TAGS: NATO, PARM, MPOL, CSCE

SUBJECT: CSCE/CBMS: AUGUST 24 POLADS DISCUSSION

REF: (A) STATE 209221 (DTG 232259Z AUG 76, NOTAL)

- (B) STATE 208571 (DTG 211506Z AUG 76, NOTAL)
- (C) STATE 206878 (DTG 192305Z AUG 76, NOTAL)
- (D) STATE 205384 (DTG 182004Z AUG 76, NOTAL)
- (E) USNATO 4554 (DTG 181810Z AUG 76, NOTAL)
- (F) USNATO 4517 (DTG 131740Z AUG 76, NOTAL)
- (G) USDAO BELGRADE DTG 201441Z AUG 76 (NOTAL)

SUMMARY: AT AUGUST 24 MEETING, POLADS DISCUSSED FOLLOWING CBMS TOPICS: (A) TIMING OF MANEUVER PRESS RELEASES;

(B) BONDED ITEM PRESS RELEASE; (C) US BONDED ITEM NOTIFICATION; (D) SUBJECTS FOR DISCUSSION IN PREPARATION FOR BELGRADE; (E) YUGOSLAV MANEUVER; AND (F) POLISH

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MANEUVER. ACTION REQUEST: SEE PARA 4. END SUMMARY.

1. TIMING OF MANEUVER PRESS RELEASES. POLADS DISCUSSION OF SACEUR'S LETTER TO SYG LUNS (REF F) RE TIMING OF MANEUVER PRESS RELEASES AND CBM NOTIFICATION EVIDENCED

CONSIDERABLE SUPPORT FOR FRG SUGGESTION, MADE AT AUGUST 17 MEETING, TO ISSUE PRESS RELEASE IN ADVANCE OF CBMS NOTIFICATION PROVIDED A FEW DETAILS THAT WILL BE MENTIONED IN NOTIFICATION (SPECIFICALLY NUMBER OF TROOPS AND IDENTITY OF PARTICIPATING UNITS) ARE NOT MENTIONED IN EARLIER PRESS RELEASES.

- 2. IN SEARCHING FOR PROCEDURE THAT WOULD MEET NEED EXPRESSED BY MILITARY AUTHORITIES FOR EARLY PRESS RELEASES AND AT SAME TIME SATISFY THOSE DELEGATIONS WHICH DESIRE TO MAINTAIN THE PRESENT PRACTIVE, CHAIRMAN STRONGLY SUPPORTED FRG PROPOSAL, WHICH NETHERLANDS REP SAID HIS AUTHORITIES COULD ACCEPT, AS ONLY APPARENT PRACTICAL SOLUTION THAT MIGHT PROVIDE VASIS FOR POLADS CONSENSUS DISCUSSION REVEALED THAT TURKS COULD ACCEPT, BUT A LARGE NUMBER OF REPS OPPOSED, COMPLETE DECOUPLING OF PRESS RELEASES AND CBMS NOTIFICATIONS. IN ADDITION THERE WAS ALMOST NO SUPPORT FOR EARLIER CBMS NOTIFICATION (FRG REP MENTIONED POSSIBILITY OF ADVANCING CBMS NOTIFICATION DATE BY FIVE OR TEN DAYS), AND SOME REPS BELIEVED ANY CHANGE IN PRESENT PROCEDURES SHOULD AWAIT BROADER POLADS ANALYSIS OF CBMS PROCEDURES IN SEPTEMBEE.
- 3. IN COURSE OF DISCUSSION, US REP CARRIED OUT INSTRUCTIONS IN PARA 1, REF A, SETTING FORTHE US VIEW THAT AN EARLIER CBM NOTIFICATION WOULD BE PREFERABLE TO WATERED-DOWN PRESS RELEASES. CHAIRMAN EXPRESSED VIEW THAT PRESS RELEASES COULD BE QUITE COMPREHENSIVE AND NOT "WATERED DOWN" IF ONLY TWO DETAILS WERE NOT INCLUDED AS FRG SUGGESTED. IN VIEW OF ALLIED INABILITY TO REACH AGREEMENT ON THIS QUESTION, US REP ALSO PREPOSED SIMULTANEOUS CBM AND PRESS RELEASES SIX WEEKS BEFORE EXERCISES. THIS SUGGESTION MET FIRM RESISTANCE FROM TURKISH AND OTHER REPS WHO ARGUED THAT TO CHANGE ALLIED NOFITICATION PRACTICES NOW MIGHT RESTRICT ALLIED NEGOTIATING OPTIONS AT BELGRADE AND CONFIDENTIAL

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POSSIBLY CREAT A TACTICAL "TRAP". IMS REP ARGUED THAT ALLIEANE MUST STIMULATE INTEREST OF THE MEDIA IN MANEUVERS AT AN EARLY DATE SO THAT THE MEDIA CAN PROGRAM THEIR RESOURCES FOR ADEQUATE COVERAGE OF THE MANEUVERS. SUCH MEDIA COVERAGE, IMS REP ADDED, IS A KEY INGREDIENT FOR BUILDING PUBLIC SUPPORT.

4. COMMENT: WE CONTINUE TO SEE CONSIDERABLE SENSE IN FRG SUGGESTION THAT PRESS RELEASES FOR EXERCISES TO BE NOTIFIED BE RELEASED IN ADVANCE OF NOTIFICATION (IN FACT, WHENEVER MILITARY AUTHORITIES BELIEVE IT APPROPRIATE TO DO SO), PROVIDED A FEW KEY DETAILS TO BE INCLUDED IN NOTIFICATIONS ARE NOT MENTIONED. AS DESCRIVED ABOVE, AT AUGUST 24 MEETING, FRG REP NARROWED DETAILS TO BE LIMITED TO ONLY TWO ITEMS: THE

NUMBER OF TROOPS AND THE IDENTIFY OF PARTICIPATING UNITS. THIS PROCEDURE WOULD LEAVE MILITARY AUTHORITIES THE FREEDOM THEY NEED IN WORDING AND TIMING OF PRESS RELEASES FOR EXERCISES TO BE NOTIFIED. IT ALSO WOULD PROVIDE A STRAIGHT-FORWARD APPROACH ENTAILING ONLY TWO ITEMS NOT TO BE MENTIONED IN PRESS RELEASES. OUR INFORMAL CONVERSATIONS WITH MILITARY REPS HERE INDICATE THAT PRESS AND TECHNICAL PROBLEMS INVOLVED IN ISSUING A PRESS RELEASE WHICH DOES NOT INCLUDE SPECIFIC INFORMATION ABOUT NUMBERS OF TROOPS AND IDENTIFY OF UNITS WOULD BE MANAGEABLE. FINALLY, WE SHARE CHAIRMAN'S VIEW THAT FRG SUGGESTION OFFERS ONLY REALISTIC BASIS FOR EARLY ALLIED CONSENSUS ON PRACTICAL SOLUTION TO CURRENT ALLIED IMPASSE ON THIS ISSUE. ACCORDINGLY, WE RECOMMEND WE BE INSTRUCTED TO SUPPORT FRG SUGGESTION AT AUGUST 31 POLADS. END COMMENT. ACTION REQUEST: WASHINGTON GUIDANCE.

5. BONDED ITEM PRESS RELEASE. POLADS' EXCHANGE ON OVERALL TIMING POLICY ON PRESS RELEASES PROVIDED FRAMEWORK FOR DISCUSSION OF SPECIFIC ISSUE OF TIMING OF RELEASE FOR BONDED ITEM. DISCUSSION RESULTED IN AD REFERENDUM AGREEMENT ON FOLLOWING TEXT, WHICH WOULD TENTATIVELY BE ISSUED ON SEPTEMBER 21. AS REGARDS DATES AND AREA OF MANEUVER, REVISED TEXT BELOW ACCORDS, WE BELIEVE, WITH INSTRUCTIONS IN PARA 2, REF A. HOWEVER, IF ALLIES AT AUGUST 31 POLADS MEETING REACH AGREEMENT ON OVERALL POLICY REGARDING TIMING OF PRESS RELEASES CONFIDENTIAL

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PER GERMAN SUGGESTION, DRAFTED BONDED ITEM PRESS RELEASE
WOULD BE AMENDED TO DELETE MENTION OF NUMBERS OF MILITARY
PERSONNEL INVOLVED IN THIS EXERCISE. PRESS RELEASE
WOULD BE ISSUED ON SEPTEMBER 1, -- IF GERMAN
SUGGESTION IS ADOPTED--- AS ORIGINALLY PROPOSED BY SA
CEUR

6. BEGIN TEXT OF DRAFT PRESS RELEASE FOR BONDED ITEM:

PROPOSED INITIAL PRESS RELEASE FOR EXERCISE
"BONDED ITEM"

EXERCISE "BONDED ITEM", A SMALL SCALE, LIVE, AMPHIBIOUS AND LAND EXERCISE WILL TAKE PLACE IN AREAS OF THE NORTH SEA, JUTLAND AND SCHLESWIG-HOLSTEIN FROM 11 TO 21 OCTOBER.

THE AIM OF "BONDED ITEM" IS TO EXERCISE AMPHIBIOUS SUPPORT TO ALLIED COMMAND EUROPE'S NORTHERN EUROPEAN COMMAND THROUGH EMPLOYMENT OF AMPHIBIOUS FORCES IN AN ASSAULT AND REINFORCEMENT ROLE. IT ALSO WILL FAMILIARISE UNITED STATES AMPHIBIOUS FORCES WITH THE DANISH AND FRG AREAS OF THE BALTIC AND ITS APPROACHES AND WITH FORCES

OF THESE HOST NATIONS.

AMONG THE NAVAL FORCES PARTICIPATING IN THE EXERCISE WILL BE THOSE OF STRIKING FLEET ATLANTIC (STRIKFLTLANT) AND THOSE OF NATO'S MULTI-NATION STANDING NAVAL FORCES CHANNEL (STANAVFORCHAN). THESE NAVAL FORCES CONSIST OF A TOTAL OF APPROXIMATELY 10,000 SAILORS. DANISH, GERMAN AND US AIR FORCES WILL EXERCISE AIR SUPPORT PROCEDURES. AMPHIBIOUS LANDING WILL BE CARRIED OUT BY A US MARINE AMPHIBIOUS BRIGADE. FURTHER LAND OPERATIONS IN JUTLAND AND SCHLESWIG-HOLSTEIN WILL INVOLVE DANISH, GERMAN AND US FORCES OF A TOTAL OF 11,000 SOLDIERS. 2,000 DANISH SOLDIERS, 3,000 GERMAN SOLDIERS AND 6,000 US MARINES WILL PARTICIPATE IN THE LAND OPERATION AND IN THE AMPHIBIOUS LANDING.

EXERCISE "BONDED ITEM" IS ONE OF THE EXERCISES CONFIDENTIAL.

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IN THIS YEAR'S AUTUMN FORGE SERIES OF EXERCISES.
THE AUTUMN FORGE CONCEPT, INTRODUCED IN 1975, BRINGS
TOGETHER UNDER A COMMON SCENARIO A NUMBER OF NATIONAL
AND NATO EXERCISES TAKING PLACE EACH FALL WITHIN
ALLIED COMMAND EUROPE (ACE) AND RANGING FROM NORWAY
TO TURKEY. PARTICIPATING ARE ALL NATO NATIONS
WITH FORCES ASSIGNED OR COMMITTED TO THE INTEGRATED
MILITARY STRUCTURE OF THE ALLIANCE. ALTHOUGH EACH
EXERCISE IS DESIGNED TO MEET SPECIFIC NATIONAL OR
NATO TRAINING GOALS, THE RESULTS OF ALL EXERCISES
IN THE SERIES WILL BE ANALYZED IN TERMS OF OVERALL
MUTUAL DEFENCE NEEDS.

AMONG AUTUMN FORGE OBJECTIVES ARE: TESTING AND REFINING ACE'S ABILITY TO MOVE FORCES QUICKLY TO AREAS OF GREATEST NEED, EXPLORING WAYS TO IMPROVE TRANSPORTATION AND SUPPLY SYSTEMS BETWEEN COMMANDS AND NATIONS, EVALUATING FURTHER THE NEED FOR STANDARDIZATION OF DOCTRINE AND PROCEDURES, EQUIPMENT AND ARMAMENT OF NATO FORCES, AND EXERCISING COMMUNICATIONS AND COMMAND AND CONTROL PROCEDURES.

EXERCISE "BONDED ITEM" IS SCHEDULED BY
COMMANDER-IN-CHIEF NORTHERN EUROPE (CONCNORTH) GENERAL
SIR HOHN SHARP, UNITED KINGDOM ARMY, AND WILL BE
CONDUCTED JOINTLY BY COMMANDER STRIKING FLEET ATLANTIC
(COMSTRIKFLTANT) VICE ADMIRAL JOHN J. SHANAHAN, JR.,
UNITED STATES NAVY AND COMMANDER ALLIED FORCES BALTIC
APPROACHES, LT. GENERAL A.C.B. VEGGER, DANISH ARMY.
END TEXT DRAFT PRESS
RELEASE

7, US BONDED ITEM NOTIFICATION

THE US REP DISTRIBUTED REVISED TEXT OF US BONDED ITEM NOTIFICATION, PER PARA 3, REF A. WE HAD PREVIOUSLY CHECKED WITH FRG DEL, WHICH UNDERSTOOD OUR PREFERENCE FOR "FRG' RATHER THAN "GERMAN" IN OUR NOTIFICATION TEXT.

 $8.\,$ SUBJECTS FOR DISCUSSION IN PREPARATION FOR BELGRADE CONFIDENTIAL

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ALLIED REPS AGREED ON LIST OF CBM SUBJECTS FOR DISCUSSION IN PREPARATION FOR BELGRADE WITH DELETION OF LAST ITEM ON IS DRAFT (REF B). POLADS ALSO ACCEPTED AD REFERENDUM US SUGGESTION FOR ADDITION OF ITEM ON HOW TO RESPOND TO POSSIBLE INITIATIVE TO ESTABLISH INSTITUTIONALIZED LINKAGE BETWEEN CSCE AND MBFR.

9. UUGOSLAV MANEUVER. PRIOR TO MEETING, WE CIRCULATED TO DELEGATIONS TEXT OF YUGOSLAV MANEUVER NOTIFICATION (REF D). FRENCH REP REPORTED THAT YUGOSLAV MILITARY SOURCE IN BELGRADE HAD INFORMED FRENCH EMBASSY THAT ALL 25 COUNTRIES WITH MILITARY ATTACHES RESIDENT IN BELGRADE WOULD BE INVITED TO SEND OBSERVERS. (IN SUBSEQUENT CONVERSATION, FRENCH REP INFORMED US THAT WHEN YUGOSLAVS DELIVERED NOTIFICATION TO FRENCH, YUGOSLAV OFFICIAL HAD MENTIONED THAT NOTIFICATION WAS BEING GIVEN TO ALL CSCE PARTICIPANTS PLUS ALBANIA.) FRG REP NOTED THAT HIS AUTHORITIES HAD RECEIVED AN INVITATION TO SEND TWO OBSERVERS TO THE YUGOSLAV MANEUVER -- ONE FROM THE EMBASSY IN BELGRADE AND ONE FROM BONN-- AND THAT THE FRG INTENDED TO ACCEPT THE INVITATION. IN ANSWER TO QUESTION FROM NETHERLANDS REP, FRG REP SAID HE DID NOT KNOW WHETHER FRG WOULD SEND AN OBSERVER FROM RONN

10. POLISH MANEUVER. IN BRIEF DISCUSSION OF POLISH EXERCISE SHIELD 76, NORWEGIAN REP SAID THAT HIS AUTHORITIES HAD ALSO BEEN INFORMED THAT POLES PLANNED TO INVITE OBSERVERS FROM DENMARK, SWEDEN, FINLAND AND AUSTRIA. (COMMENT: WE HAD INFORMED ALLIES IN AN AUGUST 20 LETTER THAT POLES HAD TOLD US THE SAME THING IN WASHINGTON.) DANISH REP CONFIRMED THAT HIS COUNTRY HAD BEEN INVITED BUT ADDED THAT FINAL DECISION ON ACCEPTANCE HAD NOT BEEN MADE AS YET. ALLIED REPS EXPRESSED INTEREST IN WHETHER POLES HAD INVITED OVSERVERS FROM WARSAW PACT COUNTRIES UNDER CBM PROVISIONS. STRAUSZ-HUPE UNQUOTE ROBINSON

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